

Japan's Perspective on the HADR-MM co-organized CPX/FTX

Yusuke Ishihara
International Policy Division
Bureau of Defense Policy
Ministry of Defense, Japan

ASEAN Defense Ministers' Meeting Plus (ADMM-Plus)

Meetings' Structure

ASEAN Defense Ministers' Meeting Plus (ADMM-Plus)

- Held once every 2 years (Oct 2010, Aug 2013, 2015)

ASEAN Defense Senior Officials' Meeting Plus (ADSOM-Plus)

- Held annually

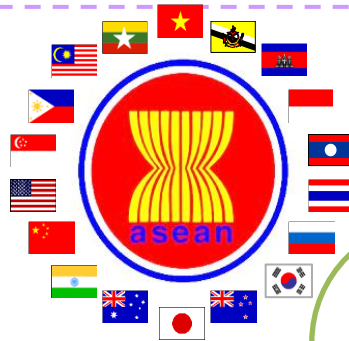
ADSOM-Plus Working Group

- Held annually

Participating nations

ASEAN

+ Australia, China, India, Japan, ROK, NZ, Russia, US



Experts' Working Group (EWG)



Current Co-Chairs

April 2014-April 2017

(a) HA/DR (Lao PDR, Japan)

(b) Maritime Security (Brunei, New Zealand)

(c) Military Medicine (Thailand, Russia)

(d) Counter Terrorism (Singapore, Australia)

(e) Peacekeeping Operations (Cambodia, Korea)

(f) Humanitarian Mine Action (Vietnam, India)

Outline

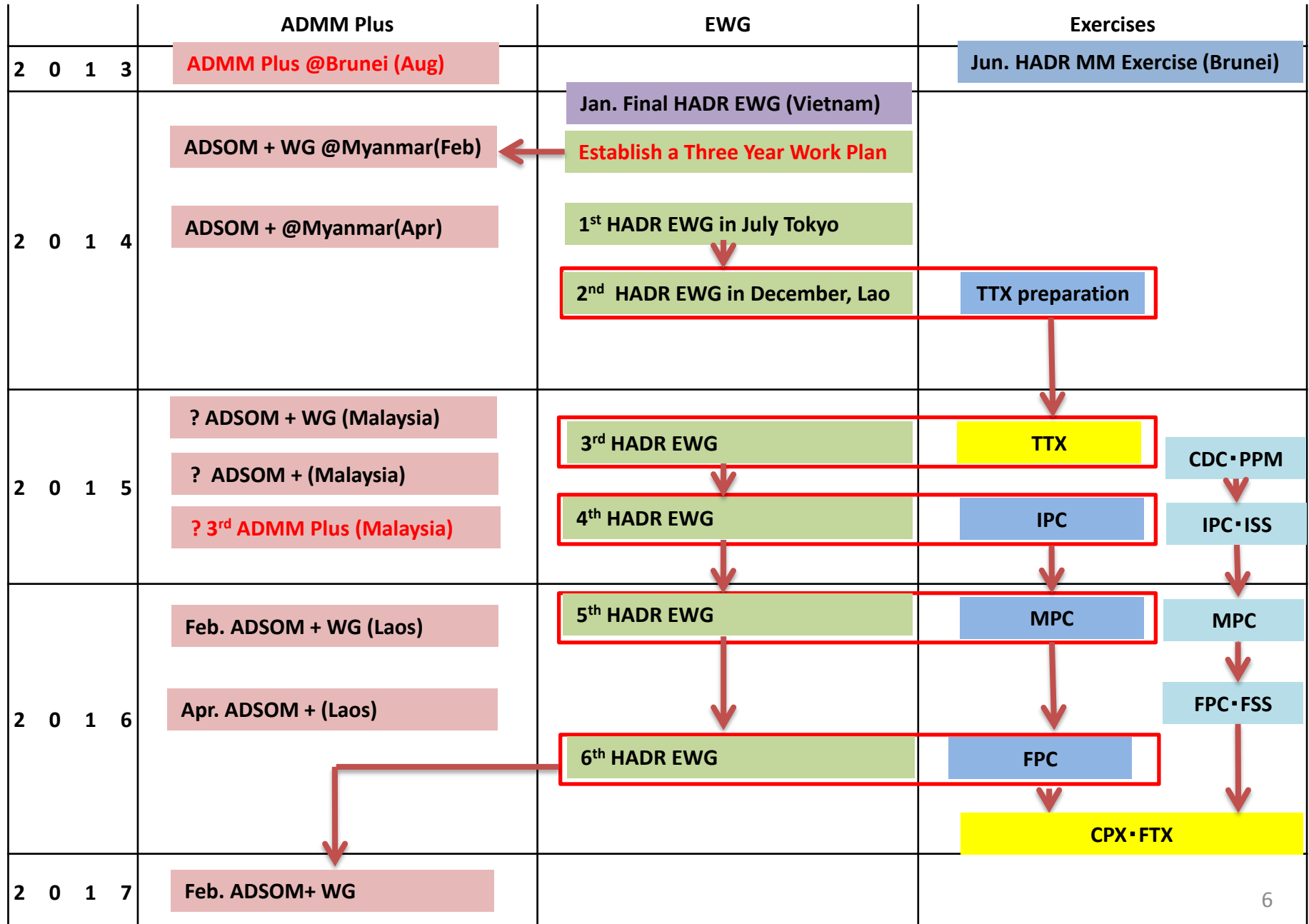
1. Roles of Three-Year **Work Plan**
2. **Action-Items** as the Objective of Exercises
3. Current **Planning for the CPX/FTX**
4. Wrap-up: Japan's Thinking on the **Principles**

1. Roles of Three Year **Work Plan**

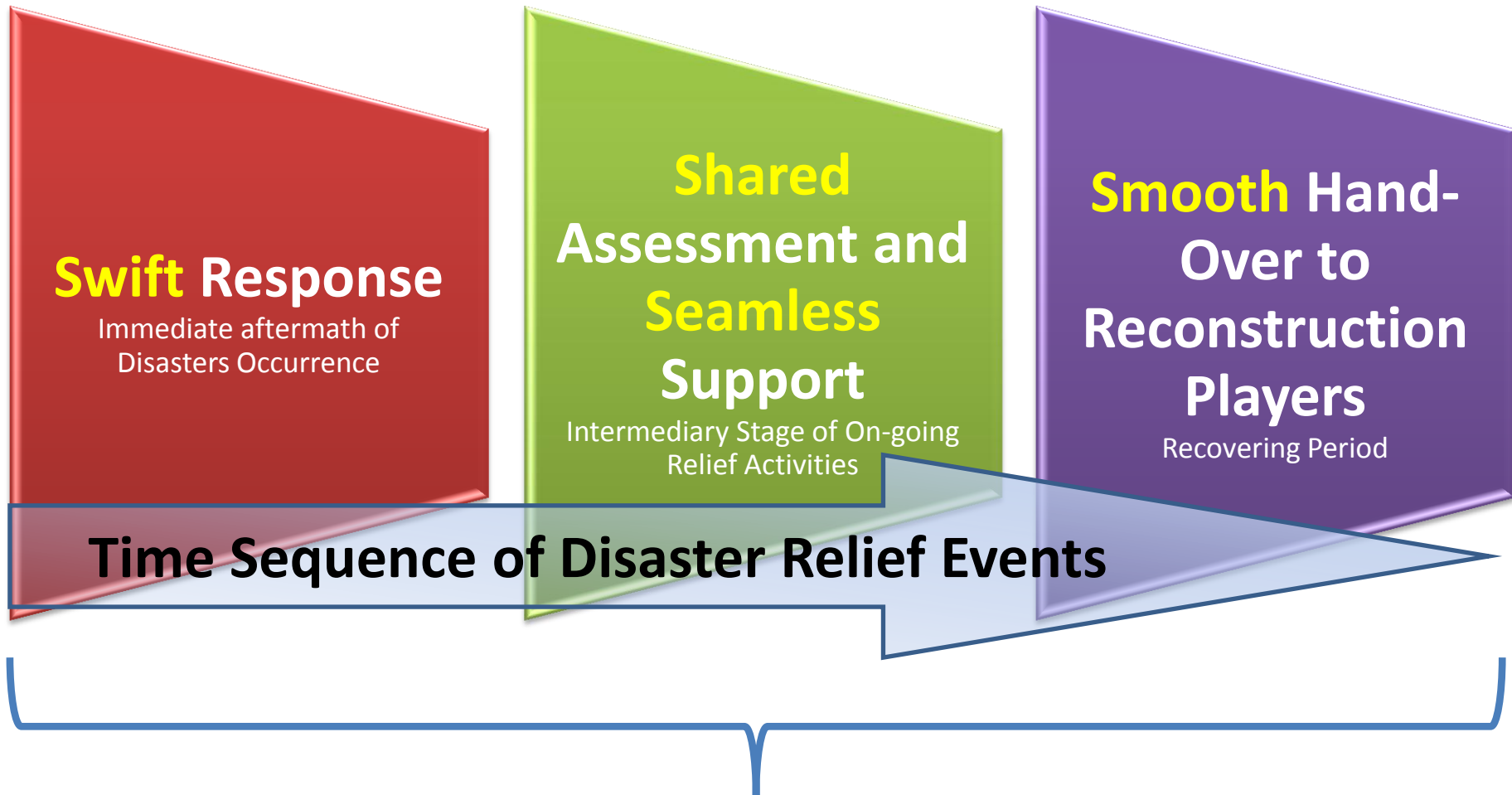
Three Year **Work Plan**

- Discussed at the ADSOM Plus WG in Feb, 14 and adopted at the ADSOM Plus in Apr, 14
- Serving two purposes as follows.....
 - (1) Presenting the basic schedule for 2014-17
 - (2) Offering guiding concepts

Work Plan's Role One: Early Sharing of the Basic Schedule



Work Plan's Role Two: Three-Phase Concept



Based on the three-phased concept, EWG is tasked to develop more concrete action-items to implement the Work Plan

2. **Action-Items** as the Objective of Exercises

the 4th EWG Meeting (2-4, July 2014, TOKYO)

- Japan hosted the EWG Meeting and the Haiyan Lessons Learned Seminar in July, 2014
⇒ **Four Action-Items** for the EWG Activities Adopted



Action Item No. 1

“Discussing legal Issues involved with the international HADR activities”

Background

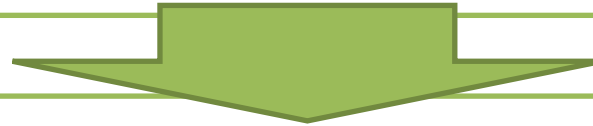
1. Regional Experiences (e.g., Haiyan, First Co-Chairs)

The legal status of the assisting military force is a major issue for the assisting states as well as the affected states and EWG should work on this theme.

2. Difficulties and Sensitivities (e.g., ARF discussions)

Creating a region-wide SOFA is not realistic

⇒ <Action Item> Promoting discussions and identifying the issues



Current Progress of Work

List of Legal issues (work-in-progress) as discussed at the 5th Meeting in Lao PDR

- Streamlining the Custom, Immigration, Quarantine requirements?
- Minimum immunities from the criminal jurisdictions?
- Recognizing the validation of professional qualifications for medical activities and use of vehicles?
- Prior agreement on the ways that any claims be settled between the assisting and the affected countries?

⇒EWG's future activities will test and advance the legal discussions

Action Item No. 2

“Developing an ADMM Plus HA/DR Standard Operating Procedures(SOP)”

Background

1. **ASEAN Centrality**
Consistent with AADMER and Contributing to the ASEAN’s SOP Development
 2. **Growing Roles of Defense Forces (3.11, Boxing Day Tsunami, Haiyan)**
Important to establish standards for international HADR activities
 3. **Avoiding duplications with the existing SOPs**
Creating a brand-new SOP might risk causing confusions
- ⇒ **<Action Item> Developing Contents which compliment the existing SOPs**

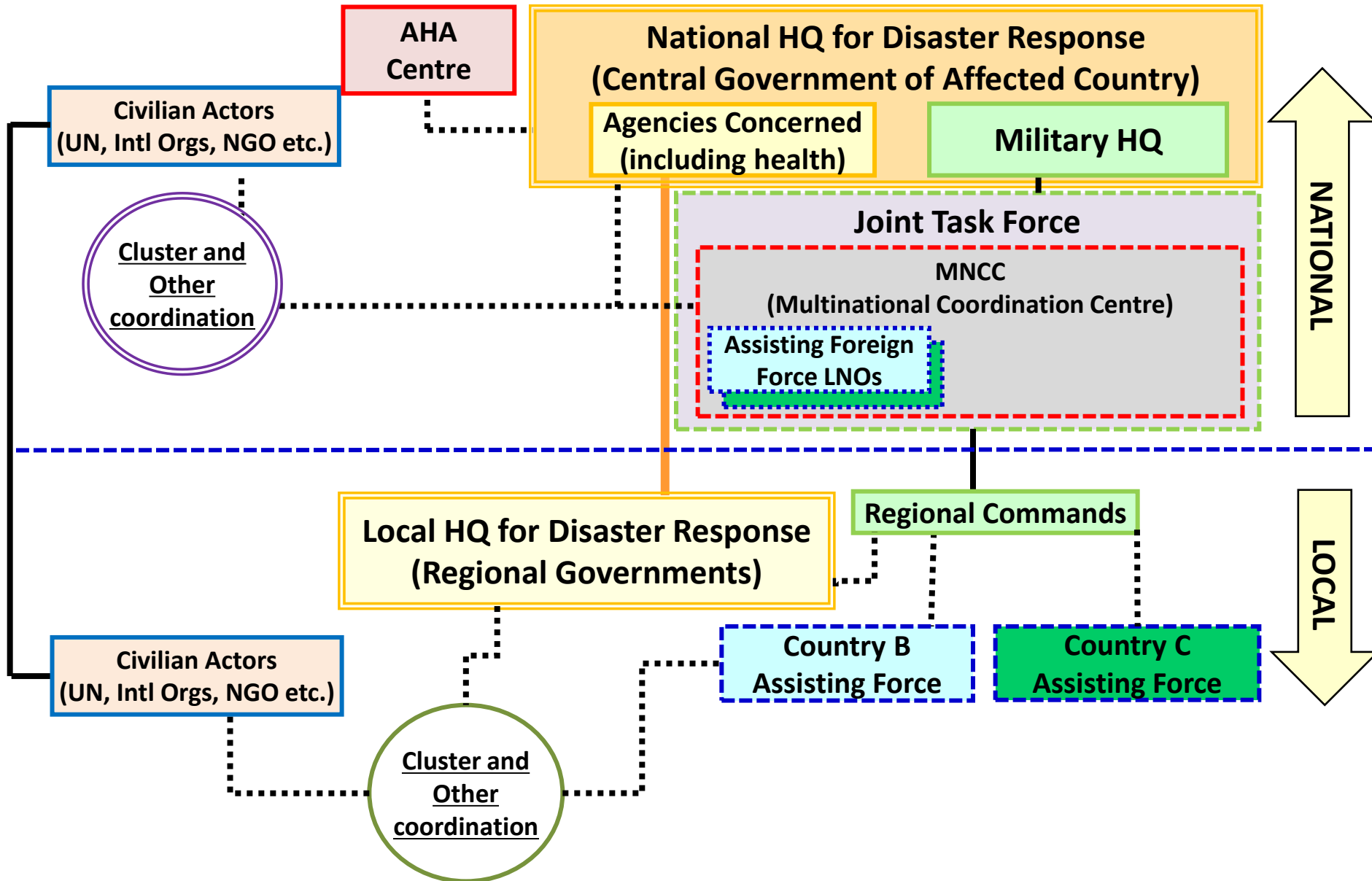


Current Progress of Work

On-going work on the SOP contents as discussed at the 5th Meeting, in Lao PDR

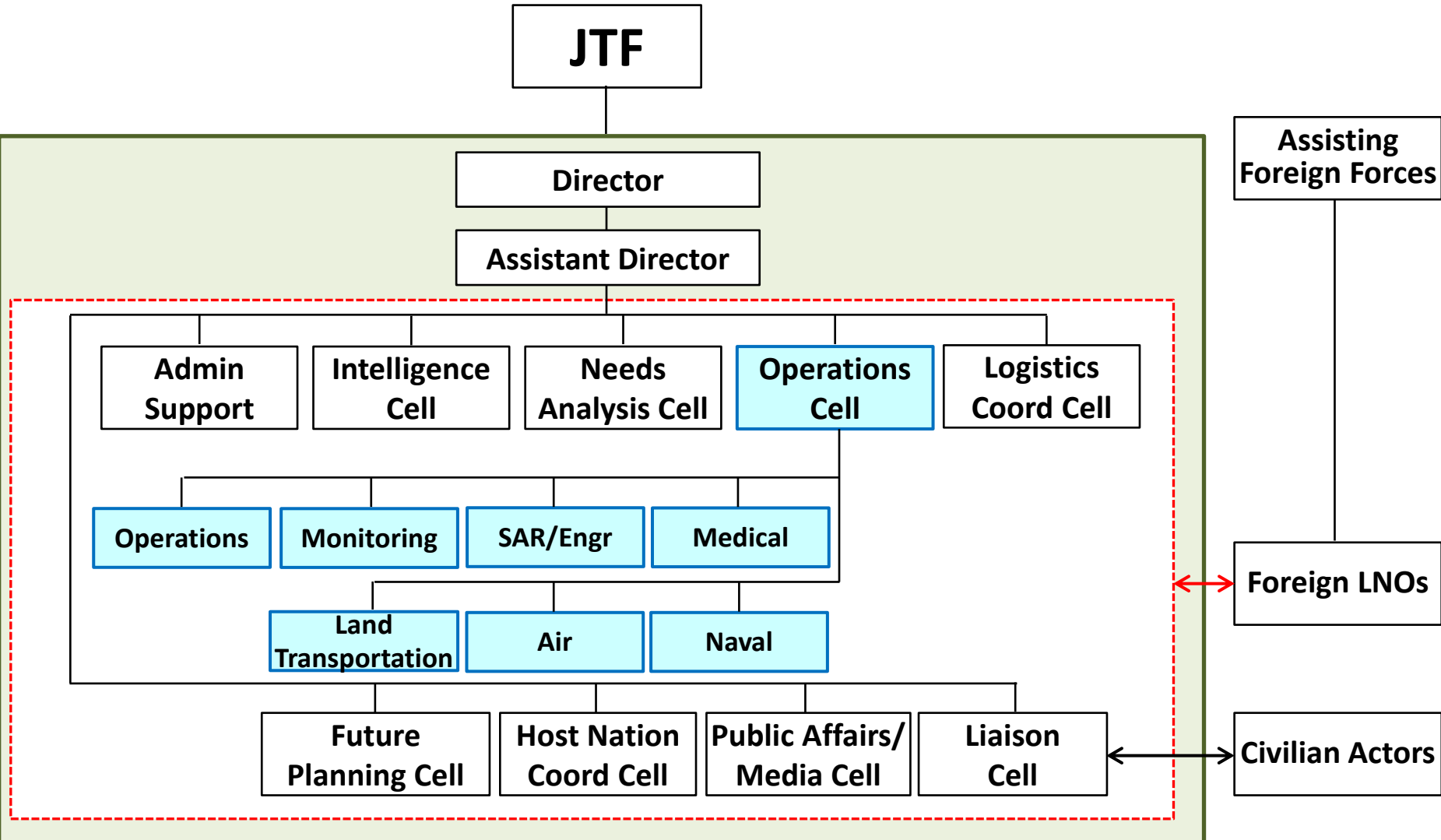
- **Multi-National Coordination Center (MNCC)**
(Haiyan Experience, No existing SOPs offer detailed contents, potential contributions to SASOP Chapter Six)
 - **Information-Sharing**
Pre-identifying the categories of information to be shared among militaries
- ⇒ **EWG’s future activities will test and advance the legal discussions**

SOP Contents for MNCC



SOP Contents for MNCC

Standard Organization of MNCC



Some findings from AAR of the HADR-MM Exercise 2013

- Clarity of Processes/Information Flow (18 Observations)

- *“No clear SOPs to facilitate planning were available.”*
- *“Planning procedures and processes were not followed or understood at MNCC at times.”*



- We should give **more time for the discussions on the SOPs** contents which are tested at the 2016 HADR-MM Exercise.
- The **idea of MNCC** should be discussed at a series of seminars in the EWG and It should continue to be exercised on regular occasions

PURPOSE OF TTX

Holding the TTX on 5-7 August 2015 (well ahead of CPX/FTX) to test the following work-in-progress

Action-Items including

1. **Legal issues** and necessary facilitating measures by affected countries
2. **Draft SOP**, regarding especially MNCC and information sharing

⇒Contributing to the Action-Item Work, hence to the future CPX/FTC preparations

3. Current **Planning for the CPX/FTX**

The current status of Exercise Planning

Already announced facts:

- ① **Thailand, September 2016**
- ② MM-HADR co-organized CPX-FTX
- ③ **The purpose is to advance the on-going practical work under both EWGs**
- ④ Planning process starting with IPC will be commenced in this year.

Progress so far:

A number of four party meetings were held in the past (later in February, April July, December of 2014 and January and February of 2015)

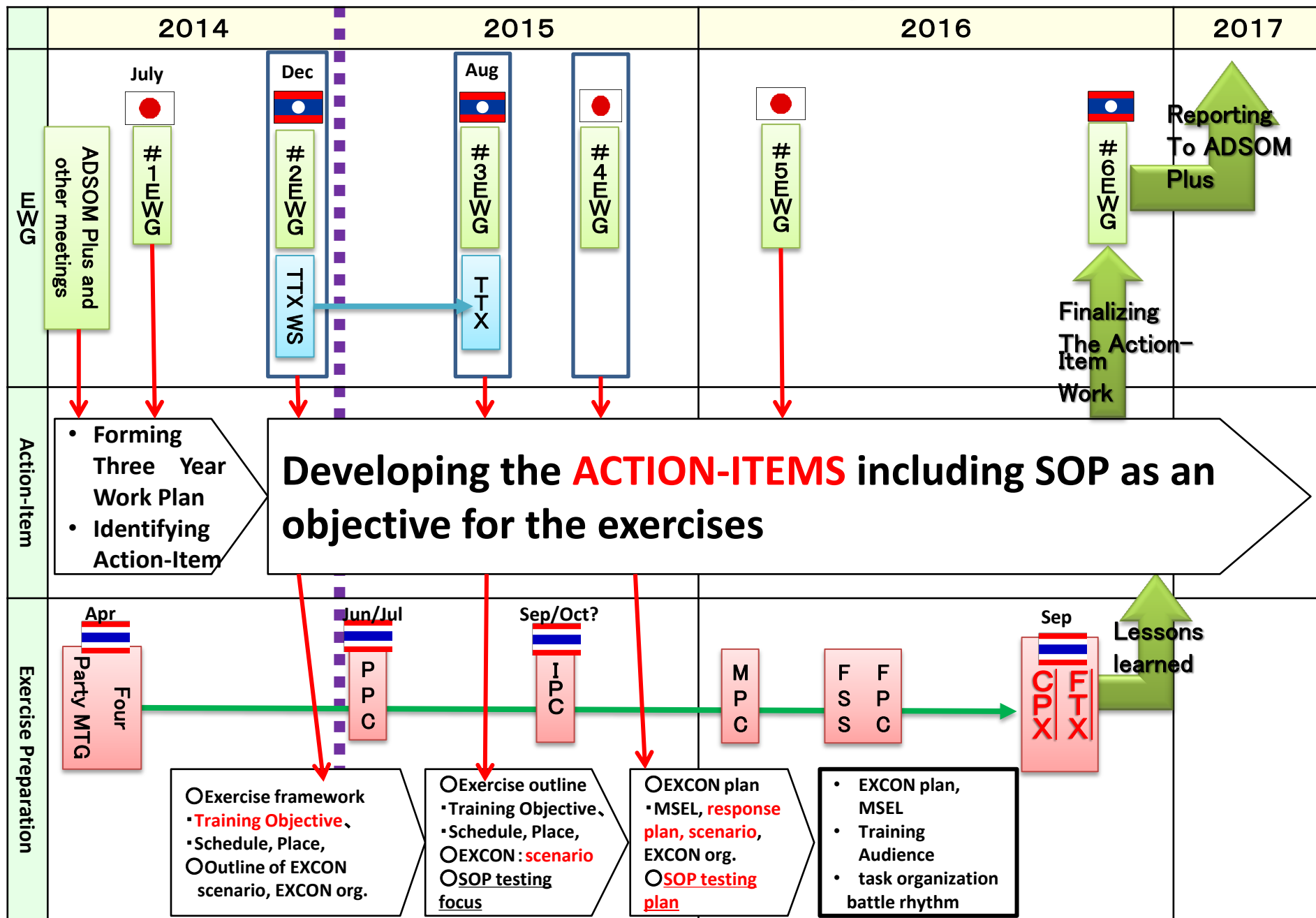
Internal Discussions within Japan

- ① Command Post Exercise is essential for MNCC and the Phase Two is the key scenario.
- ② CPX and FTX are being conducted in the back-to-back manner and under the same scenario
- ③ But two exercise activities are not operationally related with each other.
- ④ Some initial ideas are for the exercise **to test MNCC's functions** in coordinating, for example, the air transportation, information-gathering activities, medical activities, and legal issues (P).
- ⑤ **EXCON and the role division are still being discussed**

Future Planning

- ① **Japan-Lao PDR-Thailand-Russia Meeting in June-July**
- ② Table Top Exercise in Lao PDR, August
- ③ **Initial Planning Conference, in September-October period (tentative)**

ADMM Plus Exercise Planning Schedule



Wrap-up

*Japan's Thinking on the **Principles***

(At Least) Seven Principles

- ① **Exercise should not be conducted for its own sake**
It is not the ends but the means to advance the EWG practical work
- ② **A Key (not exclusive) Focus is military-to-military coordination**
Recognizing the relative value of the ADMM Plus
- ③ **Based on the Regional Lessons Learnt**
Haiyan, East Japan Earthquake, past discussions
- ④ **Early and Phased Announcements**
Three year Work Plan (late 2013), Fixing Date (early 2015), IPC (mid-2015)
- ⑤ **Supporting the ASEAN Centrality**
Contributions to AADMER, SASOP Chapter Six
- ⑥ **Making Most of the Past Multilateral Efforts**
Previous Exercises, Discussions at ARF, existing SOPs, the past co-chairmanship
- ⑦ **Follow-Up after the Exercise**
Connecting the results to the future activities



Challenge for us