



*Promoting
Synergy and Coordination between
ASEAN-related Mechanisms on HADR*

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Content

- Stock take various ASEAN-related mechanisms on HADR
- Examine recent decisions and efforts to promote synergy and coordination among these mechanisms
- Suggest some practical ways to further promote synergy and coordination, to stimulate further discussion



Reference

- Thailand's paper for on "Towards an Integrated ASEAN Disaster Management Arrangements that has Synergies with Other Regional Arrangements", presented to the 10th ARF ISM on DR, Bangkok, 2010
- Cambodia-New Zealand (ISG Co-Chairs') paper on "Improving Synergies between the ARF and ADMM-Plus", presented to ARF SOM, May 2012
- ASEAN Secretariat's paper for ASEAN SOM, March 2011 on "Towards Enhanced Coordination and Synergy between the ARF and ADMM Plus"
- ASEAN Secretariat's paper for the ADMM, Cambodia, May 2012 on "Venn Diagram of Overlapping Areas of Cooperation among the ADMM, ADMM Plus, ARF, AMMTC and ACDM"
- Relevant decisions of ASEAN Leaders, ARF, COP under AADMER, ACDM, EAS, ADMM and ADMM Plus, relevant ARF documents, ARF Work Plans, AADMER and its Work Programme

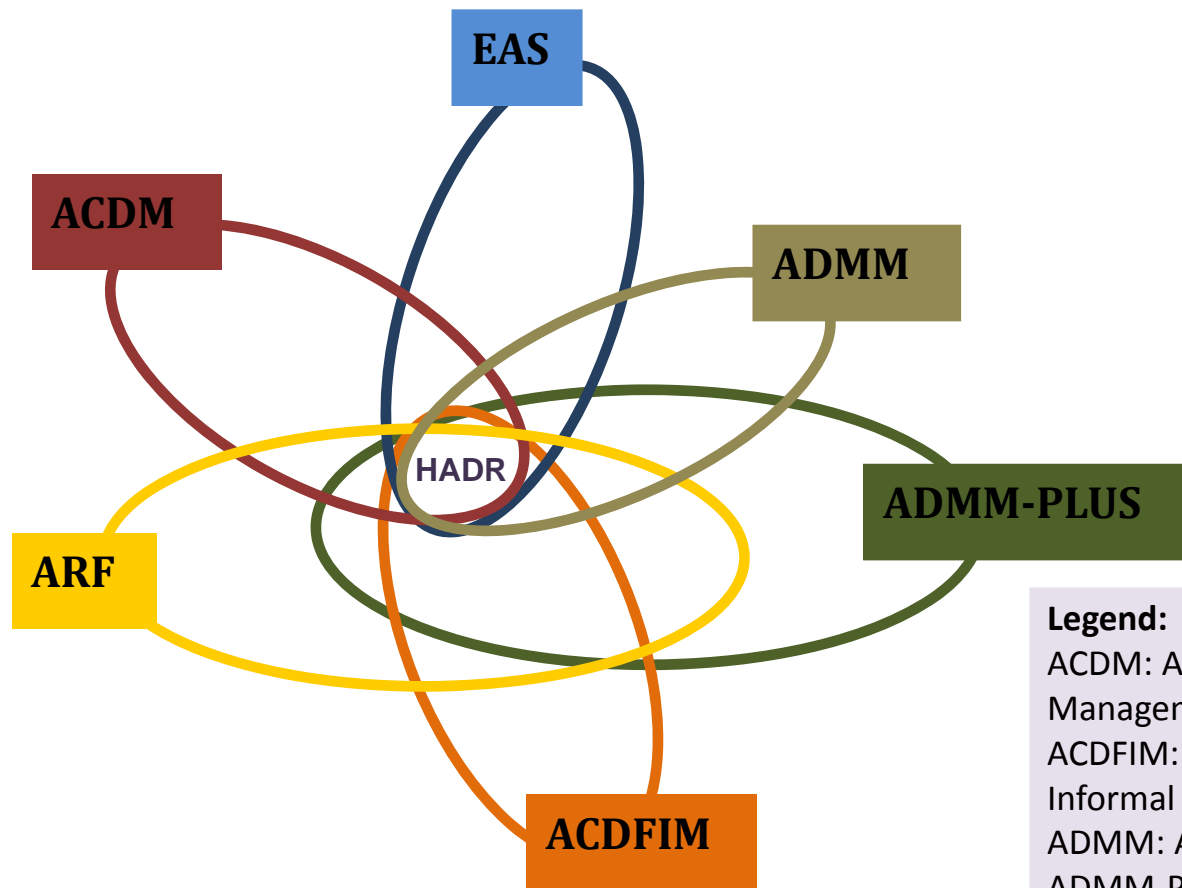


Evolving regional architecture on humanitarian assistance and disaster relief

- Signing of the ASEAN Agreement on Disaster Management and Emergency Response (**AADMER**) in July 2005, and its entry into force in December 2009, spearheaded by the ASEAN Committee on Disaster Management (**ACDM**)
- Re-convening of **ARF ISM on DR** in December 2005 following the 2004 Indian Ocean Tsunami
- ASEAN Leaders in 2009 tasking the SG of ASEAN as the **ASEAN Humanitarian Assistance Coordinator** for both natural disasters and pandemics
- Establishment of the ASEAN Coordinating Centre for Humanitarian Assistance (**AHA Centre**) in November 2011 as the operational coordination engine under the AADMER, working closely with SG of ASEAN particularly in large-scale disasters
- Establishment of the **ASEAN Defence Ministers' Meeting (ADMM) Plus** in 2010 and the expansion of the **East Asia Summit (EAS)** in 2011, both have put HADR as a priority area



Various ASEAN-related mechanisms on humanitarian assistance and disaster relief



- Legend:**
- ACDM: ASEAN Committee on Disaster Management
 - ACDFIM: ASEAN Chiefs of Defence Forces Informal Meeting
 - ADMM: ASEAN Defence Ministers' Meeting
 - ADMM-Plus: ASEAN Defence Ministers' Meeting Plus
 - ARF: ASEAN Regional Forum
 - EAS: East Asia Summit
 - HADR: Humanitarian Assistance and Disaster Relief

ASEAN Leaders have encouraged relevant HADR mechanisms to synchronise their policies using AADMER as the common platform

- AADMER as the **main regional policy backbone and coordinating platform in ASEAN**
- Other sectors and mechanisms in ASEAN, including those under ASEAN+1, ASEAN+3, East Asia Summit (EAS), ASEAN Regional Forum (ARF), ASEAN Defence Ministers' Meeting (ADMM) and ADMM Plus to synchronise their policies using AADMER as the **common platform** to ensure the principles of ASEAN **Centrality**
- Emphasised the importance of using existing mechanisms, in particular **the Conference of Parties (COP) under the AADMER, the ASEAN Committee on Disaster Management (ACDM) and the AHA Centre**, as the coordinating platform and cooperation arrangement for disaster management

Sources: 19th ASEAN Summit (November 2011), First Conference of the Parties to AADMER (March 2012), 21st ASEAN Summit (November 2012)



ARF Ministers have also underlined the need for relevant mechanisms to synergise and complement each other

- ARF as the **main primary forum** to discuss political and security issues in the region, and **the role of ASEAN as the main driving force** within the ARF
- ARF should make efforts in **pursuing synergy and coordination with other existing regional mechanisms** on disaster management, including the ADMM Plus, EAS, and the AHA Centre
- The need for these mechanisms **to synergise and complement each other's work** and develop closer linkages as well as to avoid any duplication, and the importance of **ARF achieving ideal synergy with the ADMM Plus**

Source: Chair's Statement of the 18th ASEAN Regional Forum, July 2011, Bali, Indonesia



The relevant mechanisms have initiated some efforts to synergise and complement one another

- ACDM:
 - Ensuring that the NDMOs as ACDM Focal Points, ASEAN Secretariat, AHA Centre participate actively in relevant events or meetings of EAS, ARF, ADMM and ADMM Plus
 - Tasking the AHA Centre to participate in HADR related exercises under ARF, ADMM and ADMM Plus
 - Forming of an ACDM Working Group in March 2012 to develop synergies between the EAS paper(developed by Australia and Indonesia) and the AADMER Work Programme
 - Organising ACDM open session on EAS as part of the ACDM meetings (since January 2013) to discuss linkages between the EAS paper and the AADMER Work Programme
 - Inviting the ASEAN Defence Senior Officials (ADSOM) Chair to attend the 20th ACDM Meeting in July 2012 and to observe ARDEX in October 2013
 - Observing each other's exercises with a view to establish a dialogue, come up with key points as guidelines, and explore a joint civil military coordination exercise in 2015 to mark the establishment of the ASEAN Community



The relevant mechanisms have initiated some efforts to synergise and complement one another

- ARF ISM on DR:
 - Synchronising to the extent possible, ARF HADR activities under ARF Work Plan with the AADMER Work Programme, while recognising ARF's wider membership
 - Inviting ACDM Chair to address the ARF ISM DR (starting at the 11th ARF ISM DR in 2012)
 - Inviting Co-Chairs of the ADMM-Plus EWG on HADR to address the ARF ISM DR (starting at 12th ARF ISM DR in 2013)
 - Involving the ASEAN's mechanisms under AADMER (i.e. NDMOs as AADMER National Focal Points, AHA Centre, ASEAN-Emergency Rapid Assessment Team or ERAT) in ARF DiREX 2011 in Manado, Indonesia and ARF DiREX 2013 in Cha-am, Thailand



The relevant mechanisms have initiated some efforts to synergise and complement one another

- ACDFIM, ADMM and ADMM Plus:
 - Inviting the participation of NDMOs, ASEAN Secretariat, AHA Centre, CSOs in the TTX in HADR under the 3rd Workshop on the ASEAN Defence Establishments and CSOs Cooperation on Non-Traditional Security in 2011 in Bangkok
 - Inviting the ASEAN Secretariat to serve as resource person and co-facilitate the 1st AHX (TTX) in 2011 in Singapore
 - Inviting the AHA Centre and the ASEAN Secretariat to participate in the 2nd AHX (TTX) in June 2013 in Brunei Darussalam
 - Incorporating AADMER and SASOP mechanisms into the ACDFIM ASEAN Militaries' SOP
 - Incorporating AADMER mechanisms in the scenario of the 1st ADMM-Plus AHMX in June 2013



*... but some more efforts need
to be done*



Growing number of HADR exercises initiated by these various mechanisms

- ACDM initiated ASEAN Regional Disaster Emergency Response Exercise (**ARDEX**) since 2005 on a yearly basis to test ASEAN SASOP under the AADMER
 - 2009 and 2010 were cancelled due to actual disasters in host countries, 2011 was not held in view of ARF DiREx in Manado
 - To do it in every two years rather than annually in view of ARF DiREx
 - Next ARDEX in October 2013 in Viet Nam
- ARF initiated **ARF DiREx in 2011** in Manado, Indonesia to promote civil military coordination in HADR operations:
 - 18th ARF Ministers in 2011 agreed that ARF DiREx be held regularly, with joint field exercises every two years, with TTX in between
 - 11th ARF ISM DR in 2012 discussed the possibility of having a smaller-scale DiREx, conducting a full-scale ARF DiREx with longer intervals, and linking ARF DiREx and ARDEX for the larger-scale exercises

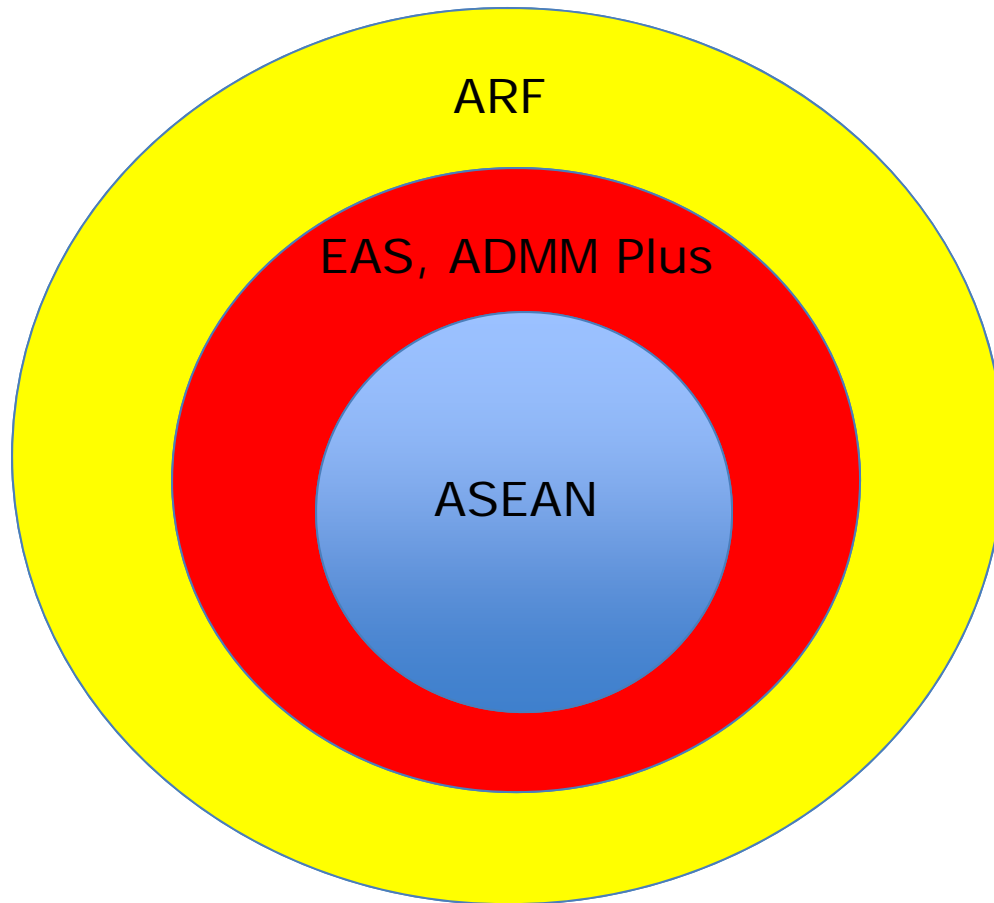


Growing number of HADR exercises initiated by these various mechanisms

- ADMM conducted **TTX in HADR** under the framework of 3rd Workshop on the ASEAN Defence Establishments and CSOs Cooperation on Non-Traditional Security in 2011 in Bangkok
- ASEAN Chiefs of Defence Force Informal Meeting (**ACDFIM**) conducted the **1st ASEAN Militaries HADR Exercise** in 2011 in Singapore, followed by the **2nd AHX** scheduled in June 2013 in Brunei Darussalam.
 - Note: AHX has been in the format of TTX and only involve defence/military personnel
- ADMM Plus will conduct the **1st ADMM-Plus HADR/Military Medicine Exercise** in June 2013 in Bandar Seri Begawan, back to back with the 2nd AHX, focusing on military-to military operations among the ADMM-Plus countries



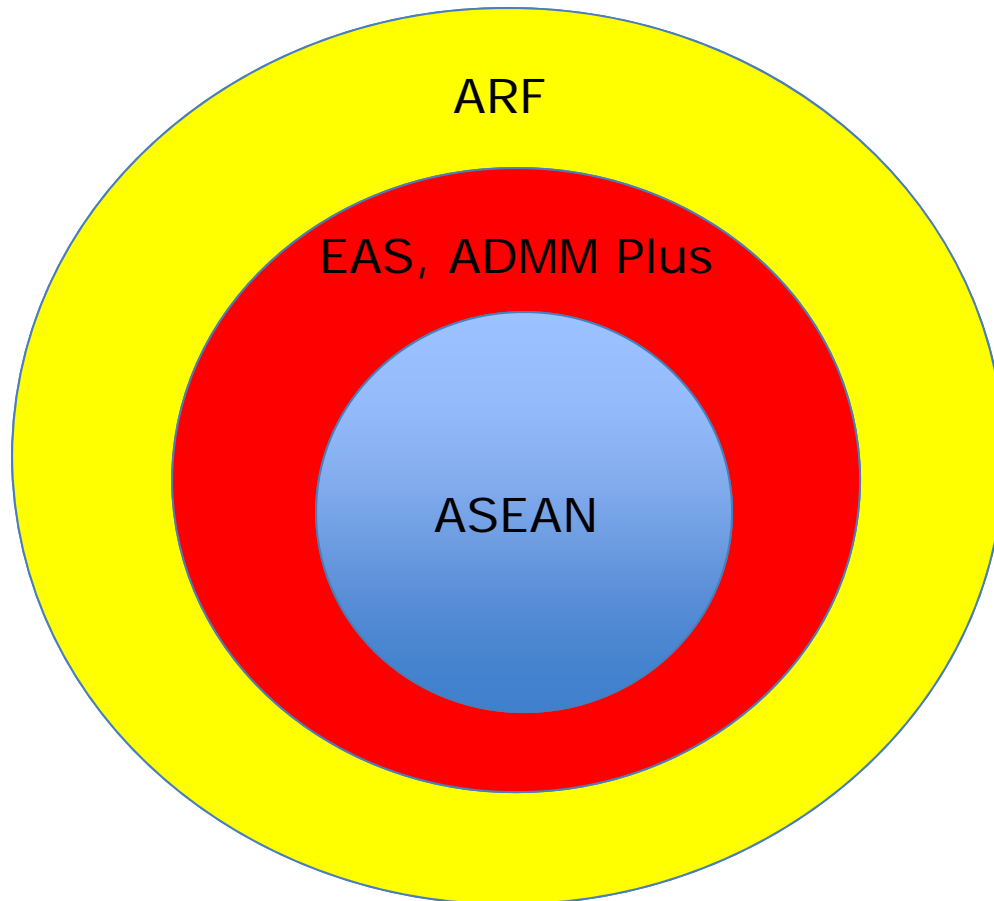
How to promote synergy and coordination



- Conduct dialogues among the internal ASEAN mechanisms to accelerate efforts for an integrated ASEAN HADR, under the coordination of AADMER COP
- Conduct reviews on how other mechanisms (i.e. EAS, ADMM, ADMM Plus, ARF) can best complement ASEAN's own arrangements and bring comparative advantages/added values to AADMER



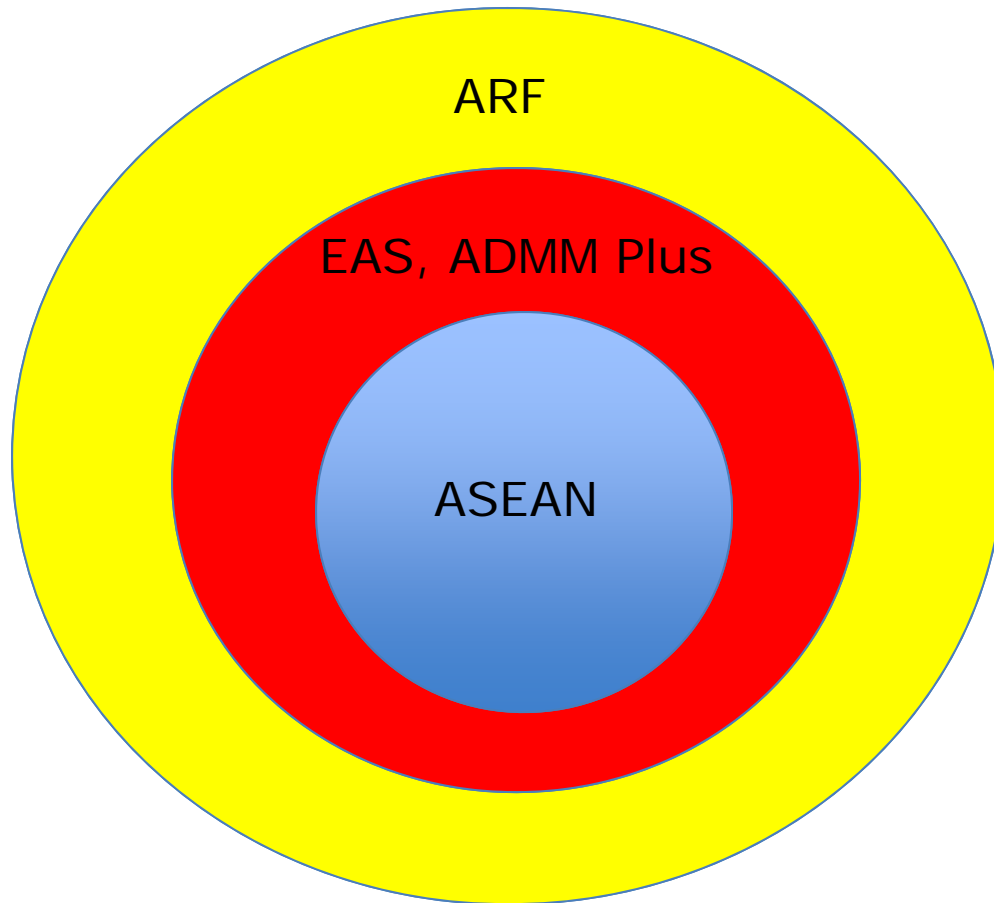
How to promote synergy and coordination



- Cross-reporting between ACDM, ADMM-Plus EWGs on HADR/MM, and ARF ISM on DR
- Back-to-back timing of relevant events, particularly when similar topics are discussed (such as ACDM meeting with ACDM session on EAS, ARF ISM on DR with ADMM-Plus EWG on HADR)
- If not, schedule similar HADR events with longer intervals in between these events



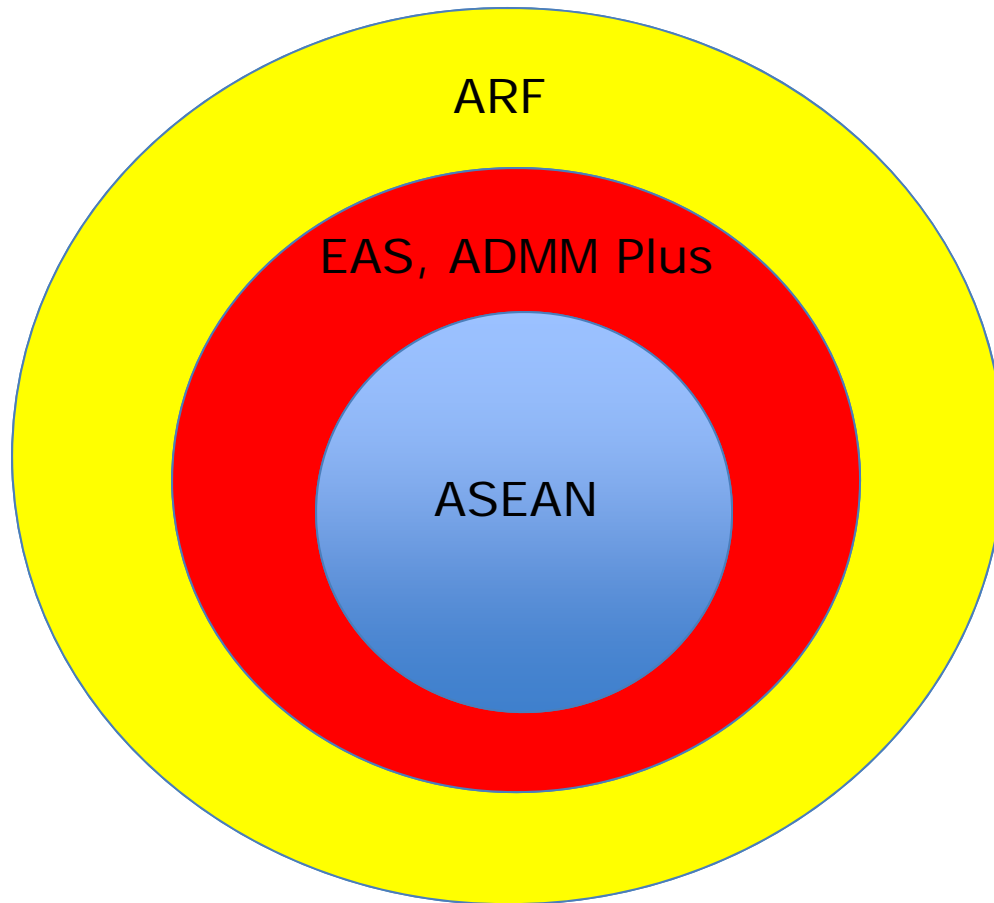
How to promote synergy and coordination



- Build on existing / planned activities under the AADMER Work Programme, and expand the involvement of non-AMS under ARF, EAS or ADMM Plus (such as linking ASEAN & ARF standby arrangements, linking SASOP with ACDFIM SOP and ARF Strategic Guidance, linking AHA Centre's DMRS with ARF DRMS)
- Find interface / collaboration points between ARF, EAS, ADMM and ADMM Plus with ASEAN's mechanisms



How to promote synergy and coordination



- Rationalise the number of exercises, particularly large-scale field exercises, by combining them into one exercise with longer intervals, and/or having much smaller-scale/area-specific/TTX in between



For further discussion





Thank you ...