

ADMM Plus, EWG-HA/DR

ASEAN Defense Ministers' Meeting Plus (ADMM Plus)
Experts' Working Group (EWG) on Humanitarian Assistance and Disaster Relief (HA/DR)

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ASEAN Defense Ministers' Meeting Plus (ADMM-Plus)

Organizational Chart

ASEAN Defense Ministers' Meeting Plus (ADMM-Plus)
 • Held once every 2 years
 (Oct 2010, Aug 2013, 2015)

ASEAN Defense Senior Officials' Meeting Plus (ADSOM-Plus)
 • Held annually

ADSOM-Plus Working Group
 • Held annually

Participating nations

ASEAN
 + Australia, China, India, Japan, ROK, NZ, Russia, US



Experts' Working Group (EWG)

Major points of Bandar Seri Begawan Declaration (August 29 2013)

- 1) Welcoming progress including the first ADMM Plus FTX
- 2) ADMM Plus meetings from once in three years to once in two years
- 3) the new EWG on Humanitarian Mine Action and the set of new co-chairs for each EWG



- * Six EWGs (and its co-chair nations)
- (a) HA/DR (Japan, Laos)
 - (b) Maritime Security (New Zealand, Brunei)
 - (c) Military Medicine (Russia, Thailand)
 - (d) Counter Terrorism (Australia, Singapore)
 - (e) Peacekeeping Operations (Korea, Cambodia)
 - (f) Humanitarian Mine Action (India, Vietnam)

Six EWGs and Co-Chair Countries

April 2014-April 2017

1. HA/DR (Japan, Laos) 
2. Maritime Security (New Zealand, Brunei)
3. Military Medicine (Russia, Thailand)
4. Counter Terrorism (Australia, Singapore)
5. Peacekeeping Operations (Korea, Cambodia)
6. Humanitarian Mine Action (India, Vietnam)

Outline

1. Briefly revisiting the Work Plan
2. The results of the two EWG Activities in 2014
 - the 4th Meeting in Japan, July
 - the 5th Meeting in Lao PDR, December
3. The current planning for the future activities including the TTX, CPX/FTX

Three Pillars of the HADR EWG Work Plan

Swift Response

Immediate aftermath of Disasters Occurrence

- To deploy a certain scale of assisting entities such as military org. to affected areas as quickly as possible.
- Need to improve readiness to receive, information gathering capabilities, decision-making process, and transportation capabilities.
- To establish more efficient domestic procedures for deploying and accepting assistance troops.

Shared Assessment and Seamless Support

Intermediary Stage of On-going Relief Activities

- To make all players share the accurate needs of affected areas.
- To maintain effective supply cycle under cooperation with local govt., civilians, so that to deliver proper assistance to proper areas, at the proper time.
- To avoid duplication, waste of labor

Smooth Hand-Over to Reconstruction Players

Recovering Period

- To realize smooth hand-over of military relief operations to civilian sectors which can be engaging with recovery efforts for a longer time.
- Need to closely collaborate with NGOs and UN agencies.

Sequence of Events

The 4th Meeting and Seminar (2-4, July, TOKYO)

- Japan hosted (1) Formal EWG Meeting
(2) Haiyan Lessons Learned Seminar



Results of the EWG Meeting (2-4, July, TOKYO)

Key Highlights of the Seminar

1. The use of *Multi-National Coordination Centre (MNCC)* at both National and Local levels
2. *Legal issues* involved with foreign forces' activities including C.I.Q. process, and legal status of the foreign personnel

Results of the EWG Meeting (2-4, July, TOKYO)

Key Highlights of the Haiyan Seminar

3. The Role Division and Interdependence between civilian and military actors
(Civil-Military Coordination)
4. The roles of the *permanent organizations*

Results of the EWG Meeting (2-4, July, TOKYO)

Key Results of the 4th Meeting

⇒ Based on the discussions at both the Haiyan Lessons Learned Seminar and the Formal Meeting, the EWG adopted **Four Action-Items**

Action Item No. 1

“Considering ways to address the legal issues of the assisting foreign forces”

Background

1. The legal status of the assisting military force is a major issue for the assisting states as well as the affected states and EWG should work on this theme.
2. Co-chairs were tasked to develop an initial list of the legal issues as well as a proposal for a possible step to address the identified issues.

⇒ Contributing to more effective activities and cooperation at Phases 1 and 2

Action Item No. 2

“Development of an ADMM Plus HA/DR Standard Operating Procedures(SOP)”

Background

1. Establishing an useful SOP for HADR activities by ADMM Plus countries
2. Building upon the existing SOPs (SASOP, MNF SOP, Oslo-Guidelines, APC-MADRO) * Creating a brand-new SOP might risk causing confusions

⇒ Contributing to more effective activities and cooperation at Phase 1

Action Item No. 3

“Best practices booklet on the withdrawal phase of the HA/DR operations”

Background

1. Standardizing the ways for the operational drawdown is not realistic.
⇒ compiling a booklet which describes countries' past experiences and issues to be considered in planning and executing the disengagement
2. One of the key elements is the Civil-Military
⇒ **Contributing to more effective activities and cooperation at Phase 3**

Action Item No. 4

“More effective ways to store and share the lessons?”

Background

1. Each member state has their own lessons learned and conduct efforts such as training.
2. Developing EWG online contents to share these lessons learned as well as the information on HA/DR trainings and activities

Next Step: 5th EWG Meeting (10-12, December, Vientiane)

- **Three Key Agendas** for the 5th Meeting
 1. Further discussions on the **legal issues** of the assisting foreign forces
(=Action Item No.1)
 2. Draft Contents for **an EWG SOP**
(=Action Item No.2)
 3. Preparatory Workshop for **Table Top Exercise**
in Lao PDR, 2015.

Legal Discussions

	Co-Chairs' List of Issues
1	Transition through the airspace of the third country
2	C.I.Q process
3	Use of Infrastructure
4	Force Protection
5	Licenses and Special Items
6	Accidents
7	Communications
8	Mutual Provision of Items and Services

Legal Discussions

Those are the potential issues that could be addressed by an affected country

	Co-Chairs' List of Issues
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Legal Discussions

- The key highlights of the legal discussions
1. Co-Chairs' Idea: **a Declaration** by an affected country upon receiving the foreign forces

Contents: an ideal/hypothetical list of facilitations

Scope: An affected country's assistance only

Assumption: Concluding a binding treaty would take time and energy

Purpose: stimulating EWG discussions on legal aspects of the foreign forces' activities in HA/DR

Afterward: a subject of the discussions at TTX

2. Participants' Idea: **a Status of Forces Agreement (SOFA)**

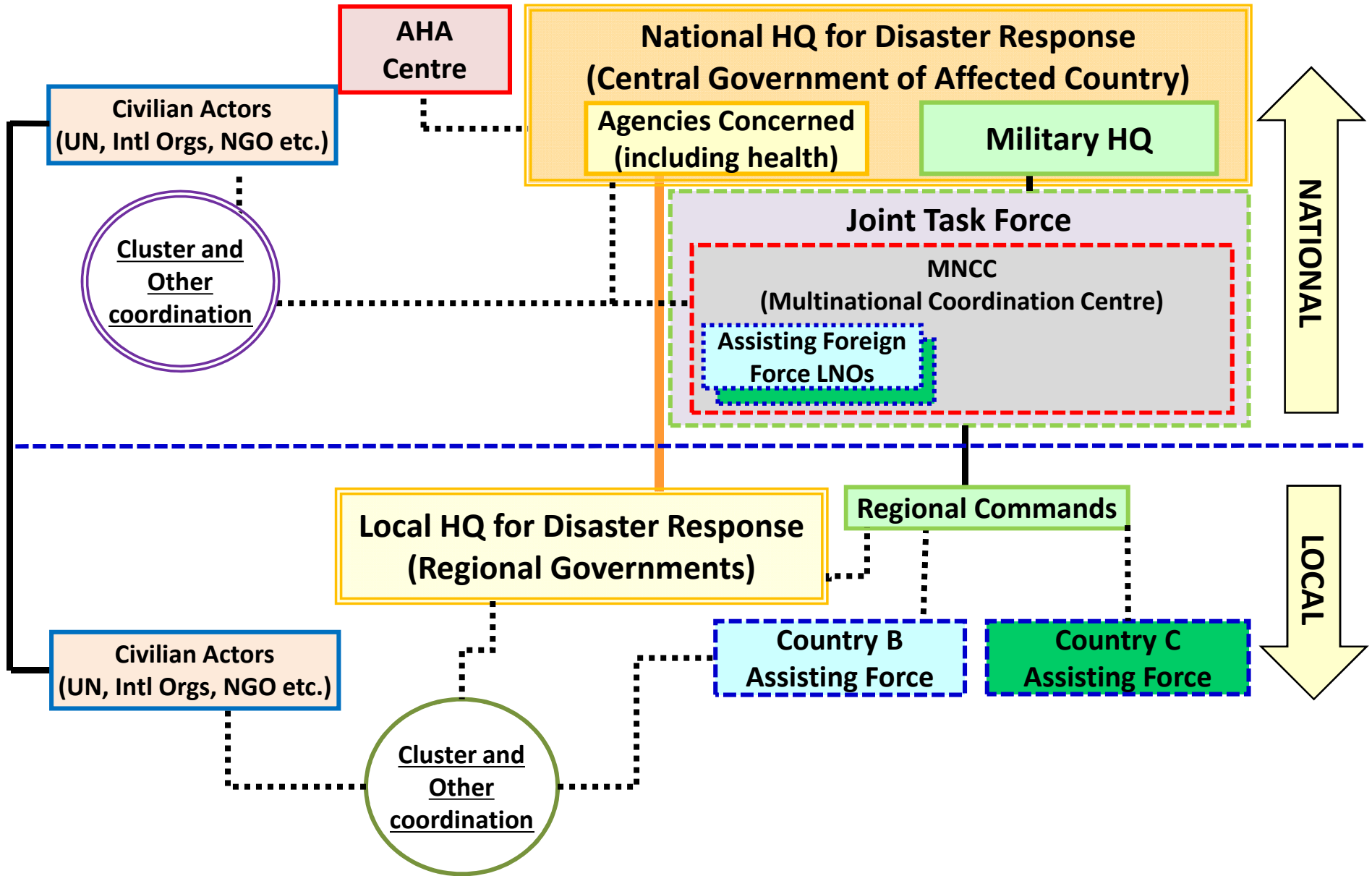
Specific Areas of Resolution within a SOFA

Jurisdiction, Composition of Force, Uniforms, Carriage of Arms, Conditions for Entry, Claims, Use of Services and Facilities, Licensing Requirements, Taxation, Communications and Postal, and so forth

Draft SOP Contents

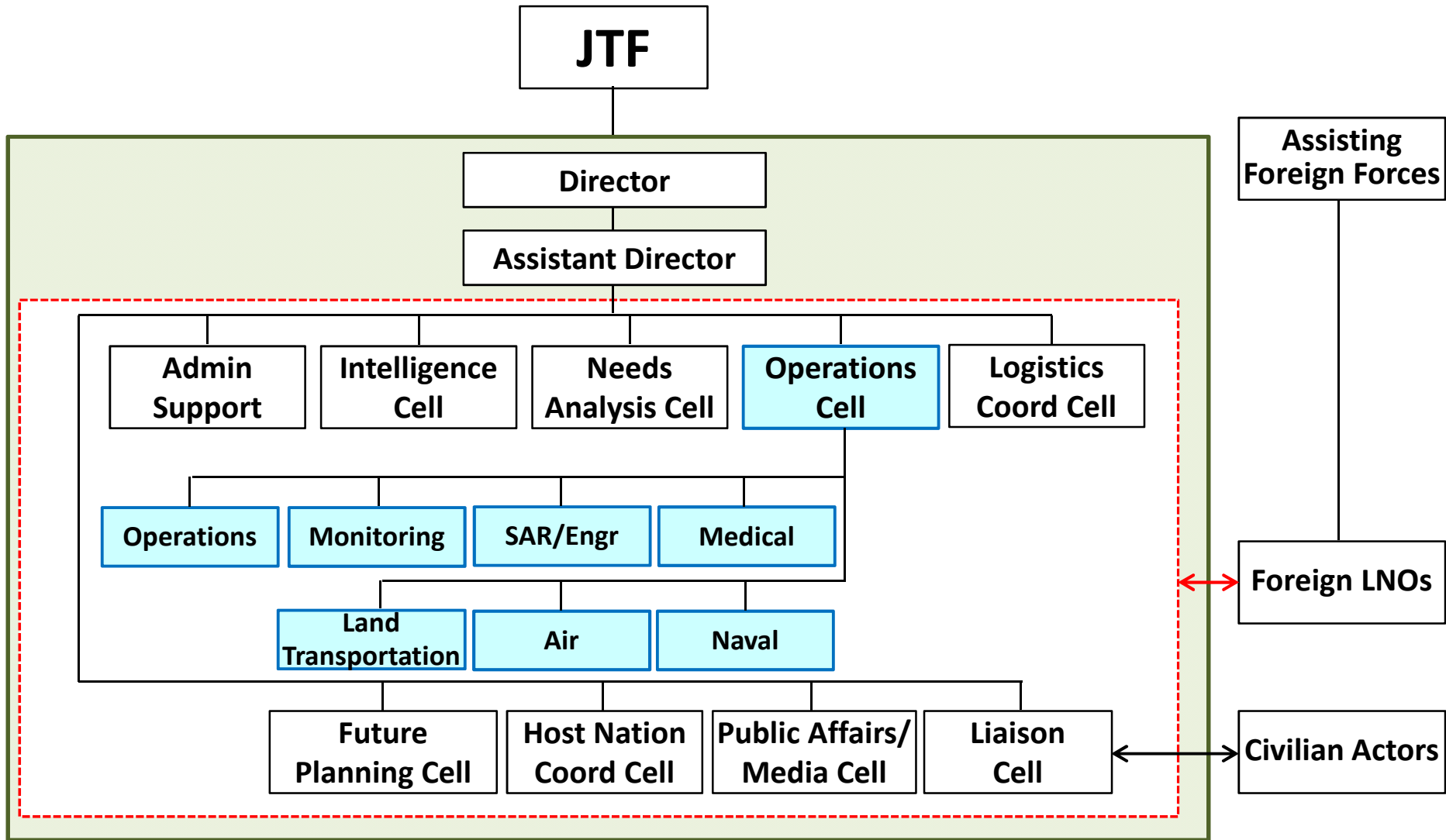
1. Basic Assumptions and Principles
2. Multi-National Coordination Centre (MNCC)
3. Information-Sharing

SOP Contents for MNCC



SOP Contents fro MNCC

Standard Organization of MNCC



SOP: INFORMATION SHARING

Essential Elements of Information to be shared in HA/DR (1 of 3)

Common to all phases	Natural environment, cultural features in affected countries / regions	Climate and terrain
		Infectious diseases
		Cultural, socio-economic characteristics
		Road network and infrastructure
		Availability of local supplies and labor
	State of MSR	State of transportation terminals and procedures for CIQ
		Availability of commercial transportation
	Security	Security conditions in the affected areas

SOP: INFORMATION SHARING

Essential Elements of Information to be shared in HA/DR (2 of 3)

Execution Phase of HA/DR operations in affected countries	State of disaster	Number of affected people (injured, displaced, killed)
		Risk of infectious diseases, supply of food / water
		State of transportation /communication
		State of airport / seaport
		Security condition in affected countries
	Progress in HA/DR operations	Activities of assisting countries and agencies concerned
		Medical measures for injury and infectious diseases
	Governmental policy of affected countries	Disaster relief policy (including employment of military assets)
		Roles and responsibilities among governmental agencies
	Situations of other actors (including NGOs)	Organization and size of assisting militaries (NGOs)
		Operations and support provided

SOP: INFORMATION SHARING

Essential Elements of Information to be shared in HA/DR (3 of 3)

Withdrawal / Redeployment Phase	Progress in HA/DR Operations	State of recovery
		Activities of assisting countries and agencies concerned
	State of recovery	Host nations' capabilities
		Host nations' declaration to terminate the state of emergency
	Sentiments among host governments / local populace to withdrawal of assisting militaries	Response from host nations
		Public sentiments among local populace
	Situations of UN organizations and assisting countries	Activities of UN organizations / NGOs
		Operations by assisting militaries and situations of their withdrawal

Future Course of SOP Development As agreed at the 5th Meeting

- The Meeting reached the common view that the existing documents including **Chapters One to Five as well as work-in-progress Chapter Six of SASOP, MNF SOP, and Military Medicine EWG's SOP** would be of practical use in its further development.
- The Meeting also agreed to propose EWG's SOP contents (when ready) as **potential annexes for the ASEAN's SOP as discussed at the 9th ACDFIM**

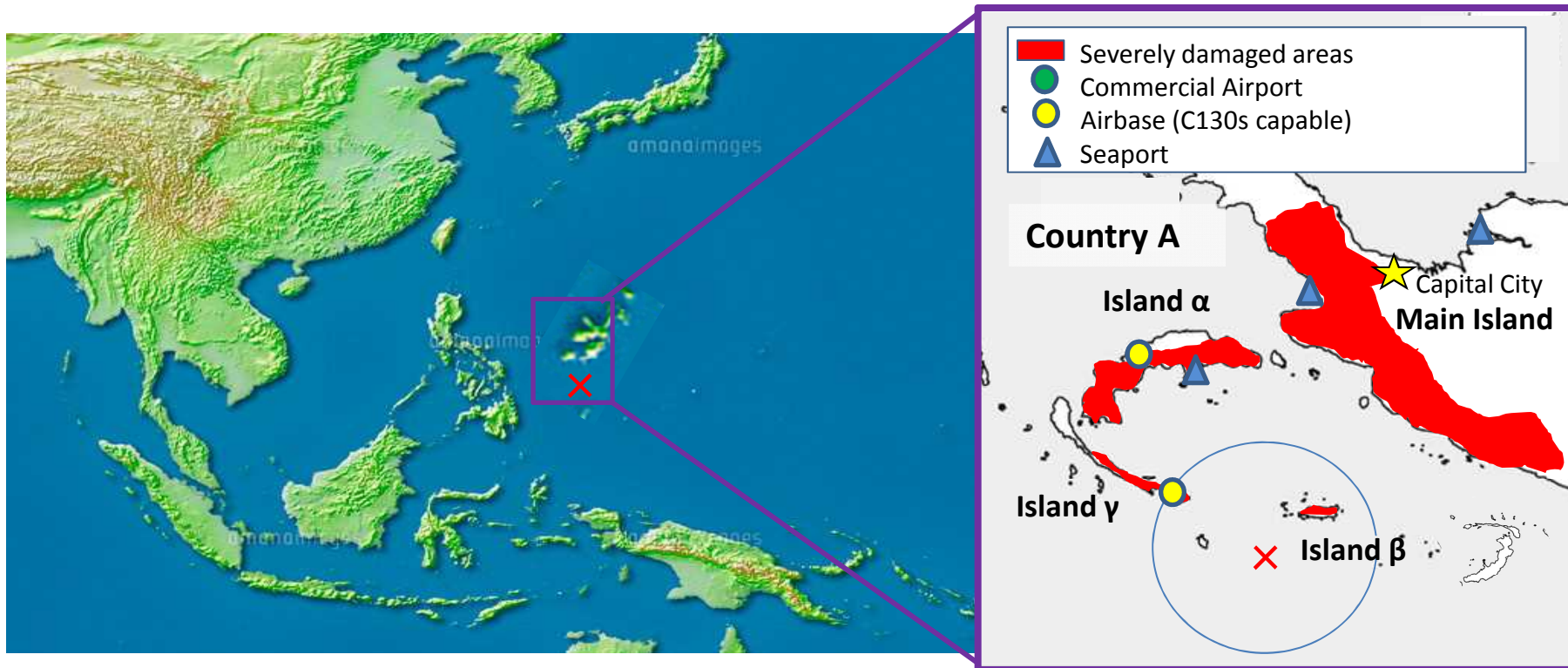
⇒ As a first step, the Co-Chairs Request for the next ADSOM Meeting to discuss and support the EWG's such intention and, if it judges necessary, pass this subject onto the ACDFIM as well.

PURPOSE OF TTX

Holding the TTX on 5-7 August 2015 to test the following work-in-progress Action-Items of

1. **Legal issues** and necessary facilitating measures by affected countries
2. **Draft SOP**, regarding especially MNCC and information sharing
3. Issues of **withdrawal** and transition

SCENARIO OUTLINE



◆ Type of disaster

Magnitude 8 earthquake and tsunami at sea to the south of Country A (ASEAN member state)

◆ State of Damage

- Severe damage to southwestern part of Main Island and Islands α , β and γ (10.000 dead, 7.000 missing)
- Continued governance over the territory despite the degraded capabilities of the capital
- Deteriorating security conditions especially in damaged areas (continued looting)
- Damage to airport / seaport capabilities

◆ Two hours after the occurrence of the disaster

- The affected country declares state of emergency and requests international assistance.
- Neighboring countries (ASEAN and Plus countries) initiate process for offering assistance.

PROPOSED MANNING OF TTX

- ◆ Each member country requested to provide **2 x participants** in TTX (advised to include **1 x legal adviser / 1 x operations planner**)
- ◆ **UNOCHA and AHA Centre** requested to provide its representatives
- ◆ Participants organized into **3 x syndicates** (13 – 15 members each)
- ◆ Each syndicate is led by **1 x designated facilitator**

Future Schedule

	ADMM Plus	EWG	Exercises
2 0 1 3	ADMM Plus @Brunei (Aug)		Jun. HADR MM Exercise (Brunei)
2 0 1 4	<div style="background-color: #f2dede; padding: 2px;">ADSOM + WG @Myanmar(Feb)</div> <div style="background-color: #f2dede; padding: 2px;">ADSOM + @Myanmar(Apr)</div>	<div style="background-color: #d9ead3; padding: 2px;">Jan. Final HADR EWG (Vietnam)</div> <div style="background-color: #d9ead3; padding: 2px;">Establish a Three Year Work Plan</div> <div style="background-color: #d9ead3; padding: 2px;">4st HADR EWG in July Tokyo</div> <div style="border: 2px solid red; background-color: #d9ead3; padding: 2px;">5nd HADR EWG in December, Lao</div>	<div style="border: 2px solid red; background-color: #d9ead3; padding: 2px;">TTX preparation</div>
2 0 1 5	<div style="background-color: #f2dede; padding: 2px;">ADSOM + WG @Malaysia (Jan)</div> <div style="background-color: #f2dede; padding: 2px;">ADSOM + @Malaysia (Feb)</div> <div style="background-color: #f2dede; padding: 2px;">3rd ADMM Plus @Malaysia (Nov)</div>	<div style="border: 2px solid red; background-color: #d9ead3; padding: 2px;">6rd HADR EWG</div> <div style="border: 2px solid red; background-color: #d9ead3; padding: 2px;">7th HADR EWG</div>	<div style="border: 2px solid red; background-color: #fff2cc; padding: 2px;">TTX</div> <div style="border: 2px solid red; background-color: #d9ead3; padding: 2px;">IPC</div> <div style="background-color: #d9ead3; padding: 2px;">CDC • PPM</div>
2 0 1 6	<div style="background-color: #f2dede; padding: 2px;">Feb. ADSOM + WG (Laos)</div> <div style="background-color: #f2dede; padding: 2px;">Apr. ADSOM + (Laos)</div>	<div style="border: 2px solid red; background-color: #d9ead3; padding: 2px;">8th HADR EWG</div> <div style="border: 2px solid red; background-color: #d9ead3; padding: 2px;">9th HADR EWG</div>	<div style="border: 2px solid red; background-color: #d9ead3; padding: 2px;">MPC</div> <div style="border: 2px solid red; background-color: #d9ead3; padding: 2px;">FPC</div> <div style="background-color: #d9ead3; padding: 2px;">IPC • ISS</div> <div style="background-color: #d9ead3; padding: 2px;">MPC</div> <div style="background-color: #d9ead3; padding: 2px;">FPC • FSS</div>
2 0 1 7	Feb. ADSOM+ WG	10 th HADR EWG (wrap up and hand over to next co-chairs)	CPX • FTX @Thailand, 2016