

The Common Operating Principles

Centre for Humanitarian Dialogue March 2018

Key assumptions of the project

- A permanent, political solution on the South China Sea dispute will take the relevant actors a significant amount of time to reach
- In the interim, there is the potential for incidents or misunderstandings to occur at sea that may increase tensions to the point of conflict
- All actors want to avoid conflict, and therefore, have an interest in developing mechanisms to prevent incidents and promote safety at sea

Key goals of the project

- Convene a dialogue between operational experts in order to brainstorm ways for operational cooperation and confidence-building
- Support the development of a mechanism(s) to prevent incidents, reduce tensions, promote predictability, and promote safety at sea

What have we achieved?

- Seven experts meetings Singapore (May 2015), Kuala Lumpur (September 2015), Beijing (Dec 2015), Cebu (May 2016), Beijing (Dec 2016), Hanoi (May 2017), Beijing (Dec 2017)
- One training and simulation on the Code for Unplanned Encounters at Sea (March 2016)
- Three maritime law enforcement study groups (May 2016, December 2016, May 2017)
- One table-top exercise on the Common Operating Principles (Oct 2017)
- Participation and support of senior and working-level experts from navies, coast guards, ministries of defense, ministries of foreign affairs, and other relevant parts of government









Major points of consensus

- Preventing incidents at sea involving military or civilian vessels is of mutual interest
- Humanitarian treatment of all fishermen is of mutual interest
- Encounters at sea involving maritime law enforcement vessels and fishing vessels are a key source of tension
- Therefore, "rules of the road" for encounters at sea that involve maritime law enforcement vessels and fishing vessels should be reviewed

Rules of the road for maritime law enforcement and fishing vessels

Encounters at sea involving maritime law enforcement vessels and fishing vessels are a key source of tension Expansion of the Code for Unplanned Encounters at Sea

Major lessons learned

Parts of the CUES are not applicable to maritime law enforcement agencies.

Lack of knowledge of how other countries operate at sea can create misunderstanding and misperception A new framework for MLEAs should be developed

A common understanding of best practices and basic principles for operations at sea should be developed

Rules of the road for maritime law enforcement and fishing vessels

Incidents involving Coast Guard and fishing vessels are a key source of tension Expansion of the Code for Unplanned Encounters at Sea

A new framework for MLEAs should be developed

Develop common operating principles (COPs) for MLEAs

A common understanding of best practices and basic principles for operations at sea should be achieved

<u>Common Operating Principles</u> COPs

- The COPs would be a set of baseline operating principles that could help provide guidance for MLE and fishing vessel behavior during encounters at sea
- The goal of the COPs would be to prevent incidents, increase predictability, reduce tensions, promote safety, and promote good humanitarian practices during encounters at sea between MLE and fishing vessels

Common Operating Principles

Principle of transparency and communication

- Always be ready to acknowledge and respond by any means available
- Always be ready to share intentions

Principle of do no harm

- Actions taken by Parties must always demonstrate the highest regard for the preservation of life at sea
- When using force to exact compliance or for mission accomplishment only reasonable and necessary force should be used
- Low levels of force to exact compliance or for mission accomplishment should be attempted before high levels of force or lethal force
- High-level force to exact compliance or for mission accomplishment should only be applied when low-level force has proved ineffective or when it is reasonably judged that there is no alternative to achieve the lawful objective
- The use of lethal force for exacting compliance or for mission accomplishment should be avoided

Principle of due regard for good order at sea

- Respect for and adherence to the United Nations Convention on the Law of the Sea (UNCLOS)and applicable customary international law at sea
- Respect for and adherence to the International Convention for the Safety of Life at Sea (SOLAS) and the International Regulations for Preventing Collisions at Sea (COLREGS)
- Respect for and adherence to applicable customary international law and other relevant international conventions to which the countries are Parties



5th Maritime Law Enforcement Study Group (December 2017)

References to the COPs

- Report of ASEAN Regional Forum Experts and Eminent Persons Working Group on Preventing and Managing Maritime Incidents (Feb 2017)
- ASEAN Regional Forum Workshop on Best Practices in Implementing Safety of Navigation Instruments (12 Jul 2017)
- Heads of Asian Coast Guards Agencies Meeting (HACGAM) Capacity Building Program "Law of the Sea and Maritime Enforcement Training" 5 Oct 2017
- ARF Workshop on Enhancing Regional Maritime Law Enforcement Cooperation (18–19 January 2018)

What's next?

- Developing a set of Guidelines on application of the COPs
- Sharing and consulting with a broader range of stakeholders